

## Message Text

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ACTION DLOS-04

INFO OCT-01 ARA-06 IO-11 ISO-00 ACDA-07 AGR-05 AID-05

CEA-01 CEQ-01 CG-00 CIAE-00 CIEP-01 COME-00 DODE-00

DOT-00 EB-07 EPA-01 ERDA-05 FEAE-00 FMC-01 TRSE-00

H-02 INR-07 INT-05 JUSE-00 L-03 NSAE-00 NSC-05 NSF-01

OES-06 OMB-01 PA-01 PM-04 PRS-01 SP-02 SS-15 USIA-06

SAL-01 AF-06 EA-07 EUR-12 NEA-10 OIC-02 /153 W

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R 081729Z APR 76

FM AMEMBASSY NASSAU

TO SECSTATE WASHDC 8047

USMISSION USUN NEW YORK

INFO AMEMBASSY KINGSTON

C O N F I D E N T I A L NASSAU 0581

USUN FOR LOS DEL

E.O. 11652: GDS

TAGS: PLOS

SUBJ: DISCUSSION WITH MINISTER EXTERNAL AFFAIRS ADDERLEY  
ON LOS MATTERS

1. I PHONED THE PRIMIN WEDNESDAY MORNING, APRIL 7, FOR THE PURPOSE OF CLARIFYING CERTAIN OUTSTANDING ISSUES RELATIVE TO U.S. AID PROGRAM IN THE BAHAMAS, WHICH PROGRAM IS TO BE THE SUBJECT OF A SENIOR LEVEL MEETING IN WASHINGTON APRIL 12 AND 13. IT TURNED OUT THAT PRIMIN PINDLING IS AT HOME ILL WITH THE FLU, BUT I WAS PROMISED THAT MINEXTAFF ADDERLEY WOULD GET IN TOUCH WITH ME ON THE MATTER. THIS ADDERLEY DID BY WAY OF AN INVITATION TO MEET WITH HIM WEDNESDAY AFTERNOON.

2. WHILE WE DID COVER THE AID ISSUES (WHICH WILL BE THE  
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SUBJECT OF SEPARATE COMMUNICATION) ADDERLEY TOOK THE OPP-

ORTUNITY OF OUR MEETING TO GO INTO A LONG DISSERTATION ON LAW OF THE SEA. AS DEPARTMENT OF COURSE KNOWS, ADDERLEY HAS SPENT MOST OF THE LAST FEW WEEKS IN NEW YORK REPRESENTING GCOB ON LOS.

3. ASIDE FROM BLOW BY BLOW DESCRIPTION OF SEVERAL INTERESTING ISSUES, ADDERLEY MADE TWO COMMENTS OF PARTICULAR INTEREST:

(A) HE OFFERED AS HIS VIEW THAT BY THE END OF THE CURRENT SESSION WE WOULD HAVE A TREATY WHICH HE SPECULATED WOULD THEN BE THE SUBJECT OF A FINAL MEETING IN GENEVA IN JULY OR AUGUST. (HE COMMENTED THAT ESPECIALLY THE AFRICANS AND ASIANS DID NOT LIKE TO COME TO NEW YORK AND WERE PERSUADED TO DO SO THIS TIME PRIMARILY BECAUSE OF THE FACILITIES FOR AUTOMATIC VOTE COUNTING.) MORE TO THE POINT, ADDERLEY, IN RESPONSE TO MY QUESTION, OFFERED AS HIS PERSONAL JUDGMENT THAT THE GENEVA SESSION WOULD RESULT IN MORE THAN TWO-THIRDS OF THE STATES PRESENT AGREEING TO THE LOS TREATY. HE ADMITTED THAT THIS WAS A MAJOR REVERSAL IN HIS PREVIOUS THINKING (I.E., TO THE EFFECT THAT THE LOS PROBLEM WAS SO COMPLICATED THERE WAS LITTLE OR NO CHANCE OF A SUCCESSFUL TREATY NEGOTIATION). ADDERLEY ADMITTED HIS VIEW WAS BASED ON THE GOOD PROGRESS BEING MADE IN COMMITTEE II AND WAS LESS WELL ACQUAINTED ON HOW THE OTHER COMMITTEES WERE PROGRESSING.

(B) HE SAID THAT WHILE HE "DID NOT WISH ME TO DO ANYTHING AT THIS TIME, HE DID WANT TO INFORM ME ON A PERSONAL BASIS THAT A PROBLEM MIGHT ARISE WITH REGARD TO THE ESTABLISHMENT OF THE SITE FOR THE UN LOS HEADQUARTERS." THE ESSENCE OF THE MATTER AS I UNDERSTAND IT IS THAT THE COMMONWEALTH SOME TIME AGO AGREED TO SUPPORT JAMAICA AS AN APPROPRIATE SITE. SINCE THAT TIME, ACCORDING TO ADDERLEY, "A NUMBER OF OBJECTIONS TO JAMAICA HAVE ARISEN FROM A NUMBER OF DIFFERENT QUARTERS AND FOR A NUMBER OF DIFFERENT REASONS." AS A RESULT, HE SAID THAT THE WORD WAS BEGINNING TO BE CIRCULATED THAT AN ALTERNATIVE OR POSSIBLY ALTERNATIVES OUGHT TO BE FOUND. THE POSSIBILITY OF ALTERNATIVES WOULD ARISE IF A PROPOSAL WHICH ADDERLEY ATTRIBUTED TO THE USG WAS ADOPTED, NAMELY, DIVIDING THE SEVERAL LOS FUNCTIONS UP WITH DIFFERENT SITES HAVING JURISDICTION OVER THE VARIOUS FUNCTIONS. IN ANY EVENT, ADDERLEY SAID THAT

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HE WAS APPROACHED IN NEW YORK INDIVIDUALLY BUT ON THE SAME DAY BY THE RUSSIANS AND THE AUSTRALIANS WHO SOUNDED HIM OUT ON THE AVAILABILITY OF THE BAHAMAS AS THE SITE (OR ALTERNATIVELY, AS ONE OF THE SITES)..

4. ADDERLEY INDICATED THAT THE BAHAMAS WAS IN AN AWKWARD POSITION. HAVING AGREED WITH THE OTHER COMMONWEALTH STATES TO SUPPORT JAMAICA, IT WOULD WISH TO HONOR THAT AGREEMENT.

ON THE OTHER HAND, IF THERE WAS A GENUINE PROSPECT THAT JAMAICA WOULD NOT BE CHOSEN AS THE SOLE SITE OR, ALTERNATIVELY, IF A DECISION WERE TO BE MADE TO SPLIT THE FUNCTIONS AMONGST SEVERAL SITES, THEN THE BAHAMAS WOULD CERTAINLY WISH TO BE CONSIDERED. HE SAID HE INTENDED TO PROBE FURTHER INTO THIS ISSUE WHEN HE RETURNS TO NEW YORK (PROBABLY NEXT WEEK) AND WOULD WISH TO SPEAK WITH ME ABOUT IT FURTHER AFTER HIS RETURN.

5. COMMENT: (A) IT IS OBVIOUS THAT THE GCOB WOULD BE DELIGHTED TO BE CHOSEN AS EITHER THE SOLE SITE OR AS ONE OF THE SITES FOR THE LOS HEADQUARTERS. IT WOULD NOT, HOWEVER, OPENLY LOBBY FOR THAT POSITION IN DISREGARD OF ITS PREVIOUS AGREEMENT TO SUPPORT JAMAICA SINCE IT WOULD CONSIDER THIS TO BE A LESS THAN HONORABLE ACTION. HOWEVER, IF, AS INDICATED BY ADDERLEY, THERE IS A GOOD CHANCE THAT JAMAICA MIGHT NOT BE CHOSEN THEN I SUSPECT THAT THE GCOB WOULD ACTIVELY SEEK USG SUPPORT AS AN ALTERNATIVE. ADDERLEY'S LETTING ME KNOW THAT THE AUSTRALIANS, BUT MOST ESPECIALLY THE SOVIETS, HAD ALREADY APPARENTLY INDICATED SOME DEGREE OF SUPPORT FOR THE GCOB WAS OBVIOUSLY NOT AN INCIDENTAL COMMENT.

(B) IN RESPONSE TO MY QUESTION TO ADDERLEY AS TO WHY THE SOVIETS WERE NOT SUPPORTING JAMAICA HE CONFESSED IT PUZZLED HIM. GIVEN THE GENERALLY TROUBLED ATMOSPHERE PLUS THE GENERALLY LEFTWARD LEANING GOVERNMENT, ON THE FACE OF IT IT MIGHT SEEM REASONABLE THAT THE SOVIETS WOULD SUPPORT JAMAICA. HE STATED, HOWEVER, THAT THE SOVIETS CLAIM THAT VARIOUS "AFRICAN AND LESSER DEVELOPED COUNTRIES OBJECTED TO JAMAICA."

6. I HAVE AT THIS POINT, OF COURSE, DONE NOTHING MORE THAN EXPRESS A WILLINGNESS TO HEAR ANYTHING THAT ADDERLEY HAD TO SAY ON THE SUBJECT. IF, HOWEVER, HE DOES RAISE THE MATTER FURTHER DOES THE DEPARTMENT HAVE ANY INSTRUCTIONS AS TO HOW IT WOULD CONFIDENTIAL

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LIKE ME TO RESPOND?  
WEISS

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## Message Attributes

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